

### **Abstract**

Surabaya City Regional Regulation No.15 of 2003 about the establishment guidelines for the endurance organizations of community, citizens association, and neighborhood association are the foundation of the citizens association, and neighborhood association. The rules contained the meaning, the purpose of the establishment and position of the citizens association, and neighborhood association. According to the regulations, citizens association, and neighborhood association are not state institutions but social institutions. This is due to the establishment of the citizens association, and neighborhood association as known as RT/RW based on the deliberation of local residents who live in the territory of certain villages. Known as a social institution because the income and salary received by RT/RW is derived from cash donations village or local district.

The arrangement in terms of population, the letters published by RT/RW institutions have become one of the main requirements that must be completed. In the Indonesian Presidential Regulation No. 25 of 2008 concerning the requirements and procedures for population registration and civil registration states nearly 9 residence events require an introduction letter from RT/RW institutions. It shows that the functions of RT/RW institutions are very large. The letters published from civil society are used as a condition for the very basic demographic events in a population problem. It should be clarified how the position of RT/RW institutions, including whether State agency or social institution. It can be the basis of how supervision of the work done by RT/RW institutions. Because the supervision will provide evaluation and improvement in implementing the work, good supervision will lead to a good performance too.

**Keywords:** The position of RT/RW institutions, Introduction letters of RT/RW, Supervision institution of RT/RW.